



# County of San Diego

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## Community Corrections Partnership Meeting Minutes April 21, 2014

### **CCP Executive Committee Members Present**

Mack Jenkins (Chief Probation Officer); William Gore, (Sheriff); Dean Arabatzis for Nick Macchione (Director, Health and Human Services Agency); Henry Coker (Public Defender); Honorable David Danielson (Presiding Judge, Superior Court); Jim Redman (El Cajon Chief of Police).

### **CCP Committee Members Present**

Ron Lane (Deputy Chief Administrative Officer, PSG); Susan Bower (Director of Operations, Behavioral Health Services, HHSA); Dr. Cynthia Burke (Director, SanDAG); Mark Nanzer (Director of Adult Programs, San Diego Workforce Partnership); Charlene Autolino (Chair, San Diego Reentry Roundtable).

### **Welcome and Introductions**

All of the Executive and Committee CCP members in attendance introduced themselves.

### **Report from the Chair**

Chief Probation Officer, Mack Jenkins opened the meeting and reported the following:

- **New CCP Appointment**  
Charlene Autolino has been appointed as a committee member of the CCP, fulfilling the role of a *representative from a community-based organization with experience in successfully providing rehabilitative services to persons who have been convicted of a criminal offense*. Charlene joins the CCP committee as the Chair of the San Diego Reentry Roundtable, but is also the Director of the Disability Help Center and plays an integral role in many other organizations and service areas.
- **Three Judge Panel (3JP) Update**
  - On February 10, 2014, the 3JP authorized a two-year extension of the deadline by which the State needs to reach a prison population cap of 137.5% of the design capacity. The new deadline is now February of 2016. The State has agreed not to appeal this ruling and any future rulings of the 3JP.

*Protect community safety, reduce crime and assist victims through offender accountability and rehabilitation.*

- The order establishes a series of benchmarks that the State must meet to be on target to reach the 137.5% by February of 2016. The benchmarks are as follows: 143% by June of 2014, 141.5% by February of 2015, and the targeted 137.5% by February of 2016. Furthermore, the ruling authorized a compliance officer who has the authority to release pre-selected inmates if the State is not on target at each of the benchmark points.
  - The order also places a cap on the out-of-state prison population at 8,900 inmates. This means that the State can no longer send inmates out of state as a part of the solution to reach capacity.
  - Additionally among the provisions of the 3JP ruling, the California Department of Corrections and Rehabilitation (CDCR) can prospectively increase credits for non-violent second strikers up to 33.3% (previously 20%). Chief Jenkins confirmed that because this ruling refers to non-violent second strikers, this number is already included in each county's PRCS projections. However, these individuals will be released between 30 and 90 days sooner than anticipated. It is expected that beginning May 1, 2014, about 81 additional inmates will be released each month for next 24 months, statewide.
  - Lastly, the State will continue to contract for additional in-state capacity by looking at contracting with county jails, community corrections facilities, and at least one private prison.
- **Interim Report on Senate Bill 105**  
Chief Jenkins shared an Interim Report on SB 105 which was the Governor and Legislature's response to deter what would have otherwise been an early release order. The report has four sections: 1. Current prison population, 2. State prison capacity, 3. Factors affecting crime, 4. Stakeholder meetings and recidivism reduction efforts.
  - **Transitional Employment Opportunity for Realignment Population**  
The Probation Department has recently signed a Cooperative Agreement with Caltrans to provide participants transitional work assistance in conjunction with work readiness courses offered by the Center for Employment Opportunities. Post Release and Mandatory Supervision offenders will spend a portion of their week in job readiness workshops and the other portion of their week earning pay for transitional work supporting cleaner communities with Caltrans.

### **Employment Strategies for Criminal Justice Populations**

Mark Nanzer, Director of Community Programs and Jacqueline Collins, Workforce Advancement Division Manager for the San Diego Workforce Partnership provided a presentation on employment strategies for criminal justice populations. A copy of the PowerPoint presentation can be found on the CCP website by clicking on the link entitled "April 21, 2014 CCP Meeting."

During the presentation, Mark Nanzer asked Chief Jenkins to consider establishing a workgroup to further address the employment deficit of the formerly incarcerated. Chief Jenkins asked Scott Huizar, Probation Director to bring this issue back to the Steering Committee. Chief Jenkins added that this is a case management and case planning issue and that the Probation Officers must assess how ready the individual is to change and how well the individual is engaged from a criminal thinking standpoint.

### **Picture Identification for Realigned Population upon Release from Incarceration**

Chief Jenkins opened this agenda item by asking for those who would like to speak on this topic to come up and provide comments in two minutes or less due to time constraints. The following individuals spoke:

- Clovis Honore, President of the San Diego Black Health Associates located at 5275 Market Street, San Diego, CA 92114, applauded the CCP for focusing on this issue. Mr. Honore encouraged the CCP to include community input as it works towards a solution to this pressing problem.
- Keiara Auzenne, from the Center for Employment Opportunities (CEO) located at 1350 6<sup>th</sup> Avenue, #180, San Diego, CA 92101, expressed her support of this initiative and also commended the CCP for taking on this issue.
- Tim Smith, from the San Diego County Public Health Office and Chair of the Policy & Procedures Subcommittee of the Reentry Roundtable, spoke of the letter which was sent from the Reentry Roundtable to the CCP shedding light on the issue of obtaining picture identification for inmates upon release from incarceration. Mr. Smith thanked the CCP for working on this issue and said that community providers would be willing to provide any assistance throughout the process.
- Kellen Russoniello, Staff Attorney with the American Civil Liberties Union (ACLU) for San Diego and Imperial Counties, thanked the CCP for addressing the issue of obtaining valid picture identification for people returning to the community from incarceration. Mr. Russoniello added that while service providers have developed a patchwork of solutions, these solutions only work under certain circumstances. Mr. Russoniello then stated that the CCP is in a unique position to address this issue at a system level and he encouraged the CCP to develop a solution that will work for the largest amount of incarcerated people, not just the AB 109 population. Lastly, Mr. Russoniello requested that the CCP allow for public involvement as appropriate should they direct a subcommittee to address this issue.

Charlene Autolino, as the Chair of the Reentry Roundtable, asked that the CCP turn this issue over to the Steering Committee. Chief Jenkins agreed and asked Scott Huizar, Probation Director to discuss this item with criminal justice agency staff. .

### **Probation Treatment Director Report**

Dr. Geoff Twitchell, Treatment Director with the Probation Department briefly explained that his main responsibility as a Treatment Director is to procure evidence-based treatment that fits the assessed needs of the population under Probation's supervision, essentially ensuring that Probation uses data to identify needs to find robust treatment interventions that fit those needs, and that are a good return on investment. Dr. Twitchell added that one of the projects he is working on is standardizing requirements in contracts.

Dr. Twitchell then spoke of another effort that he is involved in: the Probation Treatment Standards Partnership, which includes multiple agency stakeholders. The goal of the partnership is to develop quality assurance measures/procedures to improve the consistency of communication between community providers and the Probation Officers. One tool improving communication consistency is the development of the Community Resource Directory (CRD), which is used by Probation officers to refer probationers to various community providers who participate in the Directory. Dr. Twitchell added that he has asked current providers to begin meeting with him every other month to engage in dialogue that will improve outcomes for the population being treated.

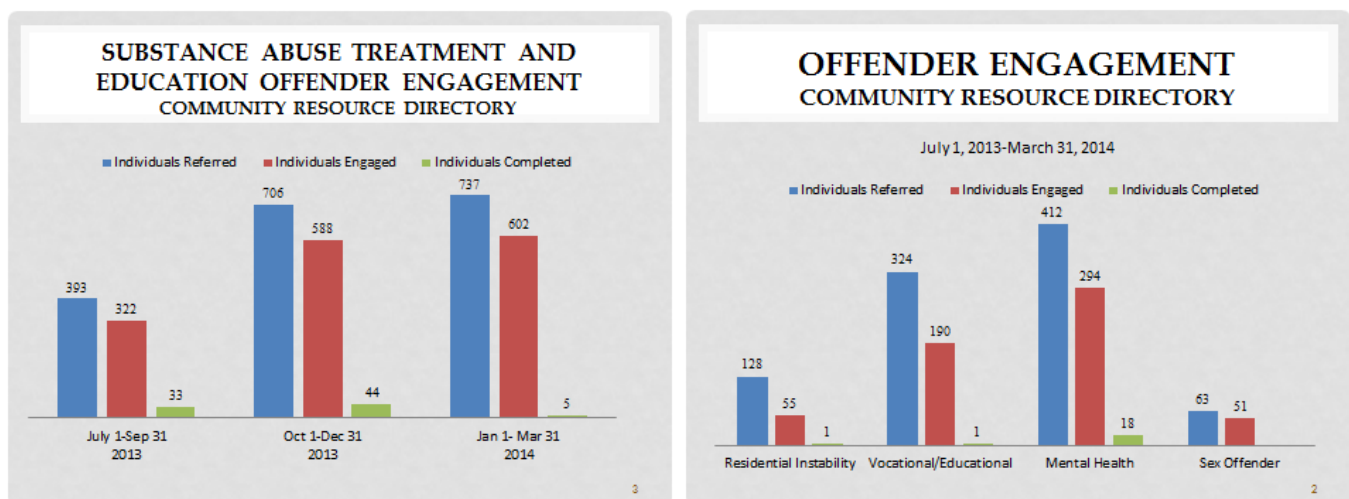
Lastly, Dr. Twitchell spoke of a recent screening and assessment gap that was identified by Judge Bruce-Lyle (San Diego Superior Court) in regards to Mandatory Supervision offenders. To address this gap, the Probation Department will enhance the in-custody planning so that the mental health needs of a mandatory supervision

offender are identified early and appropriate treatment planning can occur prior to meeting with Judge Bruce-Lyle in her Mandatory Supervision Court.

### **Efforts to Engage Offenders in Services**

Dr. Natalie Pearl, Director of Probation's Division of Research, Policy & Science provided an update on Probation's efforts to engage offenders in services using the Community Resource Directory (CRD). Dr. Pearl briefly reminded meeting attendees that the CRD is an electronic database of approved providers that the probation officers utilize to seek electronically the providers that best meet the needs of their offender based on the result of their COMPAS needs assessment score. This process increases the communication between the probation officers and the providers, thereby enhancing the engagement of the offenders in their services and programs. Not only does the CRD meet an operational need for the Probation Department, but it provides important and necessary data to the Division of Research, Policy & Science to demonstrate various trends from a treatment perspective.

The following represents data collected from the Community Resource Directory based on the services provided most frequently.



The goal for the upcoming quarter is to reach out to the providers to encourage them to begin participating in weekly reporting to inform the officers of an offender's progress.

### **SB678 Update**

Probation Director Jason Druxman presented the San Diego County SB 678 update and began by informing meeting attendees of the main goals of the SB 678 Plan. One of the goals includes creating a leadership training on evidence based practice (EBP) and policy for Adult Field Services (AFS) directors and supervisors. To date, thirty AFS supervisors and directors have graduated from a twelve-month EBP leadership academy. Another goal is to enhance probationer supervision through a balanced approach model, which involves community safety, officers holding probationers accountable and probationer rehabilitation. To date, more than 90% of AFS officers have been trained in the Integrated Behavioral Intervention Strategies (IBIS) approach. The last goal that Director Druxman spoke to was on enhancement of the availability of direct treatment services, to address the criminogenic needs of probationers. From July 2011 to March 2014 2,399 probationers were referred to community based Probation-funded services to address their criminogenic needs.

Director Druxman then spoke to the dollars allocated to the County and the funding formula:

### SAN DIEGO COUNTY SB 678 FUNDING

Year	Felony Probationers	Prison Commitments*	Funding Amount
2006-2008 (baseline)	20,168	1,606	\$3,396,452 (ARRA funds)
2010	19,396	1,401	\$2,439,108
2011	17,961	1,206	\$2,455,991
2012	16,800	1,446	\$77,000
2013	16,177	1,712	\$200,000

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Director Druxman also shared a few proposed updates to the SB 678 Plan which includes maintaining and improving the balanced approach supervision model designed to reduce revocations to prison. To do so, the Probation Department will: follow the Community Re-Entry Supervision Model; set appointments for the first meeting with the probationer within two weeks of being seen at the 72 hour check in; supply additional training to probation officers and supervisors in case planning and case management techniques; and utilize the incentives and sanctions continuum (Pilot Phase June, 2014).

Lastly, Director Druxman discussed the SB 678 proposed spending plan for fiscal years 2014-15 and 2015-16.

### PROPOSED SPENDING PLAN FOR ONE-TIME ALLOCATION FROM COUNTY FUNDS

Treatment Services	FY 14/15	FY 15/16
Work Readiness/Education/Life Skills	\$500,000	\$500,000
Residential Substance Abuse Treatment	\$500,000	
Cognitive Behavioral Treatment	\$250,000	
GRAND TOTAL:	\$1,250,000	\$500,000

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**AB109 / Public Safety Realignment Update**

**Fiscal Update**

Dorothy Thrush, Public Safety Group Finance Director presented the AB 109 resource estimates. It was noted that the base allocation for fiscal year 2014-15 and future years is not yet known.

<b>PUBLIC SAFETY REALIGNMENT (AB 109) RESOURCE ESTIMATES</b>			
<b>Fiscal Year</b>	<b>Actual Ongoing Receipts (\$ in Millions)</b>	<b>Estimated Ongoing Receipts (\$ in Millions)</b>	
2011-12	\$25.1		▪ Resources depend on sales tax revenues
2012-13	\$59.1		▪ In FY 14-15
2013-14		\$70	✓ Statewide "Base" estimates decline by 7% in FY 14-15
2014-15		Unknown	✓ County Base allocation formulas for FY 14-15 and future years are not yet known

Dorothy Thrush noted that all County resources for Public Safety Realignment depend on actual sales tax receipts which are always at risk of economic fluctuations. The good news is that sales tax revenues have met the state targets during the first two years of Public Safety Realignment, and for the current year, it does appear that sales tax receipts are also on track to meet the State's targeted levels.

However, the statewide allocation supporting AB 109 costs is targeted to decline in the upcoming Fiscal Year 2014-15 (at least 7% statewide) due to the Department of Finance's projected decline in the number of Post Release Community Supervision Offenders (PRCS). However, the originally projected decline in PRCS offenders supervised by counties has not occurred, and this has been the case statewide. The current county-by-county allocations in statute are set to expire on June 30<sup>th</sup>, 2014. Updated county allocations will be determined by the Realignment Allocation Committee (RAC) with the agreement of the State Department of Finance. The RAC is comprised of nine Chief Administrative Officers (3 urban, 3 suburban, and 3 rural counties). The RAC has been meeting regularly and continues to remind counties of the upcoming 7% reduction in funding and advises counties to be conservative while budgeting, which the County of San Diego has been. The upcoming recommendation of the RAC will be the third funding formula and it may include one or more of the following factors: workload, population, performance, service capacity (poverty, unemployment rates, treatment needs). At this time, no further information on the resources available to support costs associated with AB 109 as of July 1, 2014 is available.

The following was presented as the planned expenditures for Fiscal Year 2014-15.

## PLANNED EXPENDITURES 2014-15

	FY 14-15 (\$ in Millions)
Ongoing Expenditures	\$61.1
One Time Expenditures	\$5.1
TOTAL CAO Recommended Operational Plan	\$66.2

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### Probation Department Update(s)

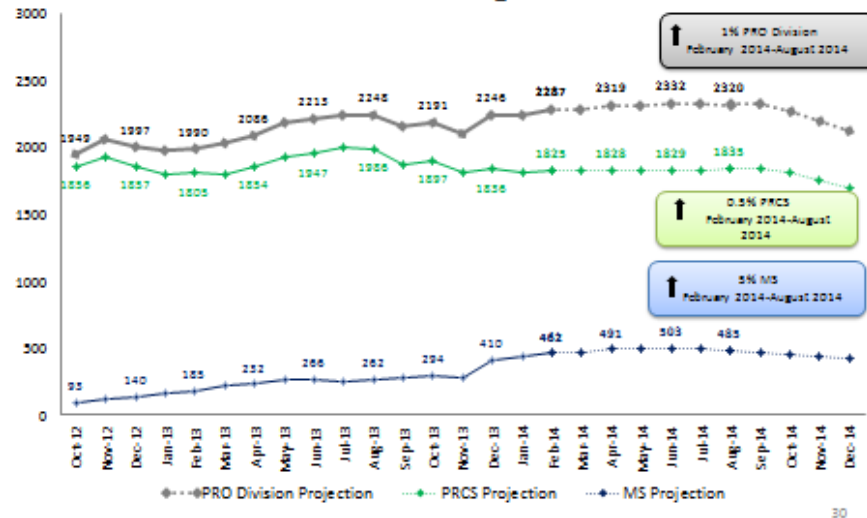
#### *Projections*

Karyn Milligan, Analyst with Probation's Division of Research, Policy & Science provided a presentation of the projected population of Post Release Community Supervision (PRCS) and Mandatory Supervision (MS) offenders in San Diego County for March 2014 through August 2014.

The overall findings project a 1% increase for the entire Post Release Offender (PRO) Division through August of 2014 which equates to an additional thirty-three offenders. The overall 1% increase broken down by the PRCS & MS offender population is as follows:

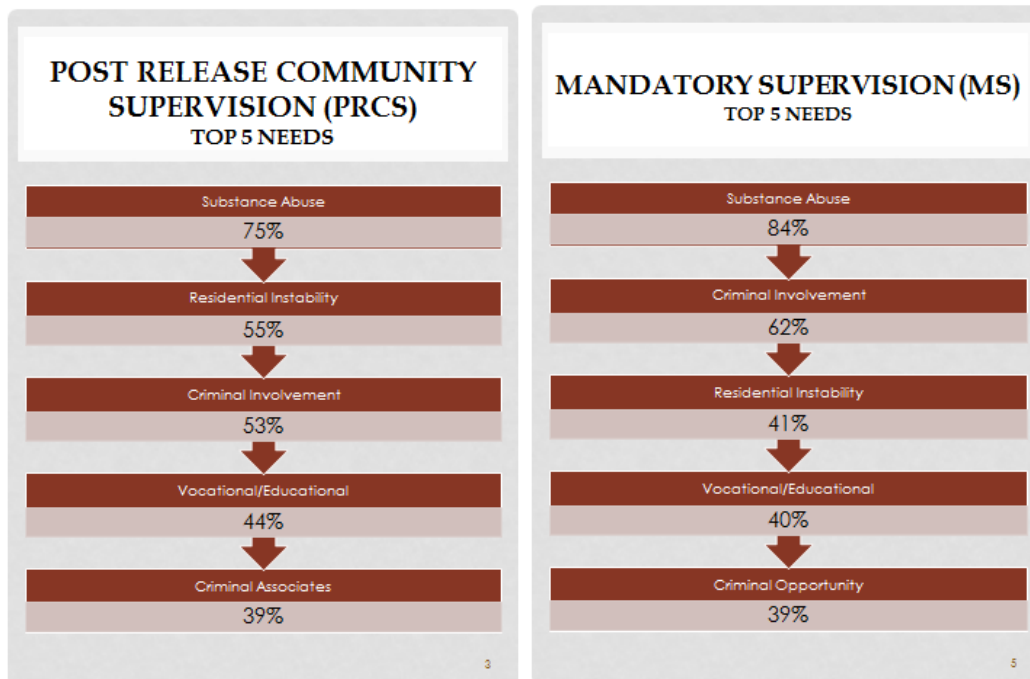
- PRCS: Slight increase by .5% which equates to an additional ten offenders.
- MS: This is the population that is driving the overall percentage most dramatically. The projected increase for the next six months is 5%, which equates to an additional twenty-three offenders.

## PRO Division Offender Population Projections March 2014-August 2014

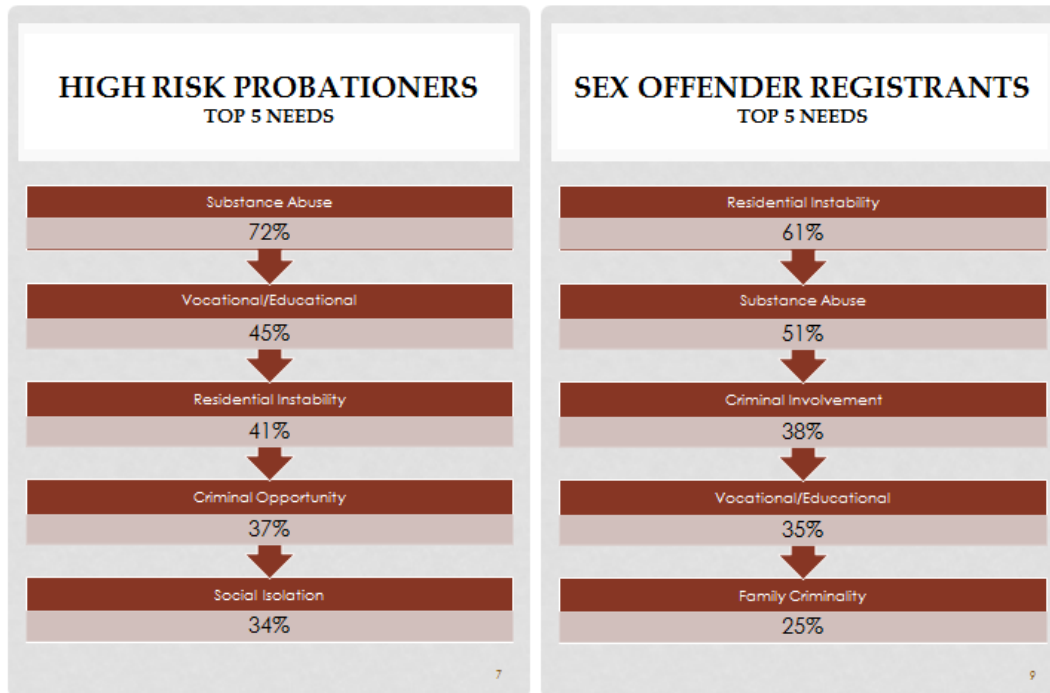


### *Needs Assessment*

Karna Lau, Supervising Probation Officer, explored the assessed and identified needs of the populations under Probation's supervision based on the results gathered from the COMPAS Assessment Tool. The following are the top five needs of each population assessed (PRCS, MS, high risk probationers, and sex offender registrants).







### **Public Comment**

Robert Coleman with Second Chance explained that there is a holistic approach to what we need to take as a community to reduce recidivism, and there is an opportunity to do this through Second Chance. The program is a two-phase adult reentry demonstration program. The goal of the program is to develop comprehensive and collaborative strategies that address the challenges surrounding reentry. Mr. Coleman encouraged the CCP to consider funding programs such as Second Chance that deal with the criminogenic needs of an individual.

Keiara Auzenne with the Center for Employment Opportunities (CEO) briefly discussed the benefits of the CEO and the Caltrans partnership program.

### **Meeting Wrap-Up**

There being no other comments, the meeting was adjourned.

VM/JH